

# State of West Virginia DEPARTMENT OF HEALTH AND HUMAN RESOURCES Office of Inspector General Board of Review P.O. Box 1736 Romney, WV 26757

Joe Manchin III Governor Martha Yeager Walker Secretary

September 13, 2007



Dear

Attached is a copy of the findings of fact and conclusions of law on your hearing held September 5, 2007. Your hearing request was based on the Department of Health and Human Resources' denial of services under the Aged Disabled Waiver, ADW program.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

Eligibility for the ADW program is based on current policy and regulations. Some of these regulations state as follows: The Aged Disabled (HCB) Title XIX Waiver Services Program is granted to those individuals who meet all eligibility requirements. One of these requirements is that the individual must qualify medically. Eligible individuals are those who qualify medically for nursing facility level of care but have chosen the waiver program as a means to remain in their home, where services can be provided. (Aged Disabled (HCB) Services Manual 503- (11/1/03).

The information which was submitted at your hearing revealed that at the time of the March 27, 2007 Pre-Admission Screening Assessment, you did not meet the medical eligibility criteria for services under the Aged Disabled Waiver Program.

It is the decision of the State Hearings Officer to **uphold** the action of the Department to deny services under the A/DW program.

Sincerely,

Sharon K. Yoho State Hearing Officer Member, State Board of Review

cc: Erika H. Young, Chairman, Board of Review

Kay Ikerd, BoSS

, WVMI

# WEST VIRGINIA DEPARTMENT OF HEALTH & HUMAN RESOURCES BOARD OF REVIEW

Claimant,

v. Action Number: 07-BOR-1603

West Virginia Department of Health and Human Resources,

Respondent.

## DECISION OF STATE HEARING OFFICER

### I. INTRODUCTION:

This is a report of the State Hearing Officer resulting from a fair hearing concluded on September 5, 2007 for on a timely appeal filed June 19, 2007. This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources.

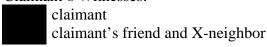
#### II. PROGRAM PURPOSE:

The Program entitled Aged Disabled Waiver is set up cooperatively between the Federal and State governments and administered by the West Virginia Department of Health & Human Resources.

Under Section 2176 of the Omnibus Budget Reconciliation Act of 1981, states were allowed to request a waiver from the Health Care Financing Administration (HCFA) so that they could use Medicaid (Title XIX) funds for home and community-based services. The program's target population is individuals who would otherwise be placed in an intermediate or skilled nursing facility (if not for the waiver services). Services offered under the Waiver Program will include: (1) chore, (2) homemaker and (3) case management services. West Virginia has been offering the Waiver Services Program since July 1982 to those financially eligible individuals who have been determined to need ICF level care but who have chosen the Waiver Program Services as opposed to being institutionalized.

#### III. PARTICIPANTS:

Claimant's Witnesses:



Department's Witnesses:

Kay Ikerd, Bureau of Senior Services, by speakerphone , WVMI nurse, by speakerphone

Presiding at the Hearing was Sharon K. Yoho, State Hearing Officer and a member of the State Board of Review.

## IV. QUESTIONS TO BE DECIDED:

The question(s) to be decided is whether the Department was correct in their decision to discontinue services under the Aged/Disabled Waiver (HCB) program.

## V. APPLICABLE POLICY:

Aged/Disabled Home and Community Based Service Manual §500

## VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED:

## **Department's Exhibits:**

- **D**-1 Aged/Disabled Home and Community based Services Manual §503 thru 503.4
- **D**-2 Pre-Admission Screening, PAS, completed March 27, 2007
- **D-**3 Eligibility Determination dated March 27, 2007
- **D**-4 Notice of potential denial dated April 4, 2007
- **D-5** Notice of denial dated April 20, 2007

### VII. FINDINGS OF FACT:

- 1) This claimant is an 83-year-old male whose application for Aged Disabled waiver service was denied due to medical eligibility not met.
- 2) The claimant has primary diagnosis of Difficulty with Ambulation, Osteoarthritis, Traumatic Arthritis and Loss of balance
- A WV Medical Institute (WVMI) Nurse completed a Pre-Admission Screening (PAS) in the claimant's home on March 27, 2007 with the claimant and his friend present. The nurse determined from the answers given to her by the claimant and the friend that only two qualifying deficits could be awarded. Those qualifying deficits were in the areas of bathing and grooming.

- 4) The issues introduced by the claimant's friend were in the areas of walking, transferring, medicating, vacating and dressing.
- 5) The claimant has rods in his legs resulting from a car accident. He has swelling in his knees and legs due to his osteoarthritis. He can walk without hands on assistance however; he does this while experiencing much pain.
- 6) The claimant is able to transfer without hands on assistance however; if someone is there with him, they will usually help him with his transfer. The claimant says it is painful to get up, but that he can do it.
- 7) The claimant needs reminders to take his medication but he is able to take his medication on his own.
- 8) The claimant's friend believes that if there were a serious fire that it would take him too long to get out on his own. His bedroom and bathroom are on the top floor of his home. The claimant testified that there is a window off his bedroom that opens onto a porch roof and that he could move fast enough to vacate to that roof.
- 9) The claimant can dress himself without hands on assistance. He needs reminders at time to fasten the front of his pants.
- 10) Aged Disabled Home and Community-Based Services Manual Section 503, MEMBER ELIGIBILITY AND ENROLLMENT PROCESS

Applicants for the ADW Program must meet the following criteria to be eligible for the Program:

- C. Be approved as medically eligible for NF Level of Care.
- 11) Aged Disabled Home and Community-Based Services Manual Section 503.1: MEDICAL ELIGIBILITY

A QIO under contract to BMS determines medical eligibility for the ADW Program.

**12**) Aged Disabled Home and Community-Based Services Manual Section 503.1.1 PURPOSE:

The purpose of the medical eligibility review is to ensure the following:

A. New applicants and existing members are medically eligible based on current and accurate evaluations.

- B. Each applicant/member determined to be medically eligible for ADW services receives an appropriate LOC that reflects current/actual medical condition and short- and long-term services needs.
- C. The medical eligibility determination process is fair, equitable and consistently applied throughout the state.
- 13) Aged Disabled Home and Community-Based Services Manual Section 503.2 MEDICAL CRITERIA:

An individual must have five deficits on the Pre-Admission Screening Form (PAS), to qualify medically for the ADW Program. These deficits are derived from a combination of the following assessment elements on the PAS:

#24 Decubitus; Stage 3 or 4

#25 In the event of an emergency, the individual is c) mentally unable to vacate or d) physically unable to vacate a building. a) Independently and b) With Supervision are not considered deficits.

#26 Functional abilities of individual in the home. (Item 25 on the PAS 2005).

a. Eating	Level 2 or higher (physical assistance to get		
	nourishment, not preparation)		
b. Bathing	Level 2 or higher (physical assistance or more)		
c. Grooming	Level 2 or higher (physical assistance or more)		
d. Dressing	Level 2 or higher (physical assistance or more)		
e. Continence bowel	Level 3 or higher; must be incontinent		
f. Continence bladder	Level 3 or higher; must be incontinent		
g. Orientation	Level 3 or higher (totally disoriented, comatose)		
h. Transfer	Level 3 or higher (one person or two person assist		
. *** 11 '	in the home)		
i. Walking	Level 3 or higher (one person assist in the home)		
j. Wheeling	Level 3 or higher (must be Level 3 or 4 on walking in the		
	home to use Level 3 or 4 for wheeling in the home. Do not		
	count outside the home)		

#27 Individual has skilled needs in one or more of these areas B (g)suctioning, (h)tracheostomy, (i)ventilator, (k)parenteral fluids, (l)sterile dressings, or (m) irrigations.

#28 The individual is not capable of administering his/her own medications.

**14)** Aged Disabled Home and Community-Based Services Manual Section 503.4 MEDICAL REEVALUATION:

Annual reevaluations for medical necessity for each ADW member must be conducted.

# VIII. CONCLUSIONS OF LAW:

- The Aged Disabled Waiver policy provides that an individual must have five (5) qualifying deficits to be medically eligible for the Aged Disabled Waiver program. At the time of the PAS the WVMI nurse, determine that the claimant had only two qualifying deficits in the areas of bathing and grooming.
- 2) Evidence and testimony provided for this hearing did not support deficits in the areas of walking, transferring, medicating, vacating or dressing. The claimant can walk and transfer unassisted although with pain. He only needs reminders for medicating and dressing. The claimant's testimony and the information he provided to the evaluating nurse show that he would not need hands on assistance to vacate in the event of an emergency.
- The Department was correct in their assessment of two qualifying deficits at the time of the PAS. They have demonstrated that the claimant does not need the level of care provided in a Long Term Care facility and therefore is not eligible for the Waiver program services.

## IX. DECISION:

After reviewing the information presented during this hearing and the applicable policy and regulations, I find that the Department was correct in their determination that this claimant is not medically eligible for the ADW program. I am ruling to **uphold** the Department's action to deny this claimant services under the Aged Disabled Title XIX (HCB) Waiver program.

#### IX. RIGHT OF APPEAL:

See Attachment

ATTACHMENTS:			
The Claimant's Recourse to Hearing Decision			
Form IG-BR-29			
ENTERED this 13 <sup>th</sup> Day of September 2007.			
_	Sharon K. Yoho State Hearing Officer		

XI.